CHAPTER 5 – PUBLIC INVOLVEMENT/ PROJECT COORDINATION

Throughout the evaluation and selection process for the preferred alignment, input from the public and other agencies provided direction and information to assist decision making. This chapter summarizes involvement of and coordination with the public and agencies. Appendix A provides copies of agency correspondence and project newsletters.

5.1 SCOPING

Scoping is held early in the project, and is open to both agencies and the public to define the range, or scope, of issues to be addressed during the different phases of a project. The primary intent of scoping was to solicit input from the appropriate agencies and public to guide ADOT in the selection of the preferred corridor, where more detailed alignment studies would be conducted. During the scoping period, ADOT announced the start of the DCR/EA process through various media, conducted agency coordination meetings, invited written comments, and held a public scoping meeting. The comments solicited from both the public and agencies assisted ADOT in identifying the issues associated with the development of more detailed alignment alternatives. Additional information on the scoping process and results may be found in the Final Scoping Report (URS 2003b), available upon request from ADOT.

5.1.1 Agency Scoping

Numerous opportunities for various agencies with an interest in the proposed project to provide input have occurred since the inception of the project. An agency kick-off meeting was conducted on April 17, 2002 at ADOT offices in Phoenix, Arizona. An agency coordination meeting was held on September 24, 2002, to discuss the purpose and need for the project and identify any concerns project staff should consider during the Road System Study. Input received at this meeting was considered during the process and is summarized in Table 5-1. Additional coordination meetings have been held with agencies throughout the project, including monthly stakeholder meetings. Table 5-2 is organized by alternative corridor and provides a summary of additional agency input received throughout the project. Key agency correspondence received throughout the project is provided in Appendix A.

| Table 5-1 Agency Comments Received from Coordination Meeting, September 24, 2002 | | |
|--|--|--|
| Agency | Agency Comment | |
| Maricopa County Parks and Recreation Department | Supports Lone Mountain Road Corridor. | |
| City of Glendale | Supports Lone Mountain Road as the preferred corridor. However, this location is a compromise between a more northerly alignment along the Carefree Highway and the originally more southerly alignments as approved by voters in 1985. If Carefree Highway is being addressed in this study, why is the original more southerly alignment not being considered? | |
| Arizona State Land Department (ASLD) | The Lone Mountain Road alignment represents ASLD's preferred corridor. The Lone Mountain/New River corridor also interests ASLD. While very costly, this would create another north/south route through northern Peoria, a transportation element that will be badly needed as Peoria grows and Lake Pleasant Parkway and El Mirage Road traffic volumes increase over time. | |
| City of Phoenix | Strongly supports Option 6, the New River Road extension, as it best reflects a design solution that is compatible with land uses identified in the Phoenix General Plan. | |
| Arizona Game and Fish Department | The Lone Mountain Road option would likely have the least impacts on wildlife resources. | |
| Maricopa Association of Governments | Approves the Lone Mountain Road alignment as the preferred option for the Loop 303 connection with I-17 in the next update of the Long Range Transportation Plan, to be constructed as a limited access parkway up to I-17 on the west side, with access only at major arterial intersections and for sufficient right-of-way to be purchased for a fully controlled access facility some time in the future. In addition, the New River Road Alignment would be designated for further study in the Regional Transportation Plan. | |

| Table 5-2 | | |
|---|--|--|
| Summary of Agency Corridor Preferences | | |
| Corridor | Agency Comments | |
| Carefree Highway Corridor | • U.S. Bureau of Reclamation: The Carefree Highway Corridor meets the criteria of a "loop," is the least intrusive on the environment and existing facilities, and will serve the need of a growing west Phoenix and newly expanded Peoria. | |
| Lone Mountain/New | Maricopa County Parks and Recreation Department supports the Lone Mountain Road Corridor. City of Glendale supports Lone Mountain Road as the preferred corridor but views it as a compromise between the original corridor and the Carefree Corridor. Arizona State Land Department (ASLD): The Lone Mountain Road alignment is the preferred corridor. The Lone Mountain/New River corridor also interests ASLD. While very costly, the dual corridor would create another north/south route through northern Peoria, a transportation element that will be badly needed as Peoria grows and Lake Pleasant Parkway and El Mirage Road traffic volumes increase over time. Arizona Game and Fish Department: The Lone Mountain Road option would likely have the least impacts on wildlife resources. Maricopa Association of Governments (MAG): Approved the Lone Mountain Road Corridor as the preferred option for the Loop 303 connection with I-17 for the next update of the Long Range Transportation Plan, to be constructed as a limited access parkway up to I-17 on the west side, with access only at major arterial intersections and for sufficient right-of-way to be purchased for a fully controlled access facility sometime in the future. In addition, the New River Road Alignment would be designated for further study in the Regional Transportation Plan. City of Peoria prefers the Lone Mountain Road Corridor with a possible New River Spur per the MAG approved plan. Suggests the corridor go north of the mountain at the Lone Mountain Road and 67th Avenue alignment to reduce the impact through the New River Dam detention area. City of Phoenix accepts the Lone Mountain Road Corridor for an interim parkway and the New River Road Corridor for the ultimate freeway, but the timing of construction of the ultimate freeway will be dependent on the pace of development in the northwest area. City of Surprise supports the Lone Mountain Road Corridor. Mar | |
| River Corridor | MAG (see above) Phoenix (see above) Arizona State Land Department (see above) Maricopa County Department of Transportation (see above) | |
| Carefree Highway/ New River Road Corridor | • None | |

5.1.2 **Public Scoping**

Concurrent with agency coordination, ADOT distributed a project newsletter (provided in Appendix A) and paid newspaper advertisements (Table 5-3) to notify the public of the project and upcoming scoping meetings and invite input regarding the project. The project newsletter was sent to a database, which was obtained through a Maricopa County Assessor's Office public records request and included property owners within a 30-square-mile area around the proposed project in addition to other interested parties. ADOT has continued to update the mailing database throughout the project to include people who attended meetings or requested project information.

| Table 5-3 Paid Newspaper Advertisements – February 2003 | | |
|---|---|--|
| Newspaper Date Published | | |
| The Arizona Republic Community Sections 1, 2, and 3 | Wednesday, February 12, 2003 and Saturday, February 15, 2003 | |
| The Peoria Times | Friday, February 14, 2003 | |
| The Desert Advocate | Wednesday, February 12, 2003 | |
| Canyon Country News | Wednesday, February 12, 2003 | |

A public scoping meeting was held on Wednesday, February 19, 2003, at the Ben Avery Shooting Range Activity Center in Phoenix, Arizona. Two copies of display boards were stationed around the meeting room for attendees to review. Representatives from ADOT and URS, the consultant assisting ADOT, were available to discuss the displays and answer questions. A total of 173 people attended this public scoping meeting. Input received at the public scoping meeting determined the preferred corridors.

Comments and issues documented during the public scoping meeting varied. Project staff discussed questions or concerns about project cost, whether the project fits the needs of the projected future growth in the area, and project compliance with federal funding guidelines.

The comments received during scoping primarily addressed preferences regarding the alternative corridors, scope of factors to be considered during the planning process, interconnections to other freeway routes, and environmental concerns. Table 5-4 provides a summary of comments received from the public regarding corridor preference.

Table 5-4 Summary of Public Scoping Comments (Items may reflect more than one comment on the same topic)

| Corridor | Comment | |
|------------------------------|---|--|
| Carefree Highway Corridor | • Keep Carefree Highway open for Lake Pleasant traffic, especially on weekends and the flow of traffic north in the summertime separate. | |
| | Would accommodate future populations. | |
| | • Meets the criteria of a "loop" and is least intrusive to the environment and existing facilities. It will also serve the growing west Phoenix and newly expanded Peoria areas. | |
| | Other options are too expensive because they would require building bridges and buying land. | |
| | • Does not go through any residential areas. | |
| | Preserve Carefree Highway as a scenic corridor. | |
| | • Would provide a northern east-west corridor that would serve more of a needed function than just channeling more cars onto I-17. | |
| Lone Mountain Road | Do not want it on Lone Mountain Road. | |
| Corridor | • It is part of the regional long-range transportation plan approved by MAG, the designated regional planning agency. | |
| | • Closest to City of Phoenix. Seems to be able to provide easiest, best relief for I-17. | |
| | • It is the closest to the City of Phoenix. It is now impossible to get from north Phoenix to, for example, Grand Avenue. The traffic on Bell Road is impossible. | |
| | • If this road is to serve northern Phoenix, it must be built to the south. State Route (SR) 74 will be a freeway someday, so keep these roads far apart. | |
| | • Carefree Highway currently has too many accidents at I-17, which causes the current congestion. | |
| | • New River Road is too far north and would not be used as much because of this. Lone Mountain Road would help the congestion of the new subdivisions north of Happy Valley Road. | |
| | • This route will provide the most immediate and efficient service for the orderly expansion of the urban area. | |
| | • | |
| | • Greater service area. It is the closest to what was promised in 1985. It also provides the best relief to the lack of 1-mile arterial grids in the area. | |
| | • It is the original proposed corridor and would complete the overall freeway system. | |
| | Has the least impact on current residents and environment. | |
| | • It is the shortest, easiest, and least disruptive of the corridors being studied. | |
| | • Provide quick access to Central Phoenix and Scottsdale from the far west side of town. | |
| | • Don't want to see additional traffic, noise, pollution from 4-lane highway. Carefree Highway considered a scenic corridor and would like to keep it that way! Since future mall planned for Lone Mountain Road and I-17, increased traffic would not have the impact as it would on Carefree Highway. | |

| Table 5-4 Summary of Public Scoping Comments (Items may reflect more than one comment on the same topic) | |
|--|--|
| | With proposed mall, makes sense to use Lone Mountain Road option. Carefree Highway to remain as scenic corridor, so that option will still direct additional traffic and development along Carefree Highway. |
| | • Seems best based on construction cost and function, as path would pass through mountains between Happy Valley Road and Carefree Highway, avoiding over-mountain construction. |
| Lone Mountain/New | • It is part of the regional long-range transportation plan approved by MAG, the designated regional planning agency. |
| River Corridor | • Carefree Highway relief. The New River Road exit makes good sense for the West Valley traffic. Lone Mountain Road makes good sense for development south of Carefree. |
| | • Provides a mid-point arterial between the 101 and the Carefree Highway. The New River Road extension would be a future added bonus to relieve pressure on I-17. |
| | • Provides capacity for east-west movement, and is compatible with planned land uses south of SR 74. |
| | Give some relief to traffic on Bell Road. |
| | • Potential to access I-17 from three different locations, and to cross the northwest corridor. |
| | Better serves Anthem and the West Valley and the potential growth in the area. |
| Carefree Highway/New River Corridor | • Carefree Highway could be an alternate route and is already in existence. The New River Road freeway would help reduce the traffic on I-17. |
| | • Allows more traffic to exit sooner when traveling south of I-17 from Flagstaff, etc. It is an option for Anthem residents to completely avoid I-17. The two-pronged approach reduces noise to existing and future homes and businesses. Alternate access to Lake Pleasant and SR 74, which is often used to travel to Las Vegas and Laughlin. Also, Friday night backup of people going north would ease with west side travelers avoiding I-17. |
| | • It is further north. |
| | Seems like a more natural route with existing Carefree Highway. |
| | • Furthest north to allow for more growth. Others are very close to Loop 101. |
| | • This option would offer the most obvious relief and show the highest impact from growth. |
| | • It would create an easier merge with I-17 if it connects further north. |
| | Better for my needs. |
| | • This option will impact the fewest homeowners, and keeps the freeway far enough away from the homes being built. |
| | Would funnel northbound traffic on I-17 north of Anthem. |
| | You can double the use of SR 74. |
| Other factors to consider | • Room for expansion of additional lanes, and put as out of sight level as possible to preserve the views and limit noise. |
| | Consistency with MAG plans. |
| | Consider existing homes and their potential to decrease in value and enjoyment. |

Table 5-4 Summary of Public Scoping Comments (Items may reflect more than one comment on the same topic)

- Access to northwest valley west of the proposed Loop 303 corridors.
- Walls to block the freeway noise.
- Speed up the process so it can be built sooner.
- Build a wide median. Take a lesson from the east side of Loop 101. We do not need junk cable that a mini-car can drive though. Some states build concrete barriers with a median of 70 feet or less. A 100-foot median will virtually eliminate cross-median crashes.
- Consider going east of I-17. Consider a route to Las Vegas, I-40, and Yavapai County.
- The strongest factor that needs to be taken into consideration is the true effect growth will have on traffic and congestion in this area. Between 25,000 and 30,000 new homes are being built in the northern Peoria corridor.
- With the rapid population explosion in the entire West Valley, this freeway should be built as soon as possible.
- Incremental widening should be part of the project beginning with a two-lane, but median-separated, road, then widened and adding interchanges as required.
- We need another north/south route into Phoenix. I-17 south of Loop 101 will not be able to handle all of the traffic. When will you widen or build another north/south freeway from Loop 101 to I-10?
- Select a freeway corridor that least affects homeowners, current and future.
- It is not too early to be thinking about a Loop 303 segment east of I-17 that possibly hooks up to Loop 101 in the East Valley.
- Get quick approval so the City of Peoria can update their Master Plan.
- Make sure freeway is compatible with planned land uses and environmental constraints, including topography, drainage, and aesthetic appearance.
- Impacts on arterial streets east of I-17, and to the rural lifestyle I enjoy currently.
- Ways to get from Loop 303 to Loop 101 without everyone having to crowd onto I-17.
- Plan for flooding during inclement weather.
- Incorporate a High Occupancy Vehicle lane into the initial design.
- Keep it as far away from the lakes as possible.
- Preserve current bike and equestrian trails.

Additional comments

- Go for it!
- Do not support project or see need for another freeway.
- How about just putting in the New River Road and not the other two options? Limit the number of interchanges. Lone Mountain Road does not have a road east of I-17, making it a bad choice.
- The arterial system should still be built on the 1-mile grid.
- It should tie into a route that extends east of I-17 for access to Cave Creek, then south to tie into the Squaw Peak Parkway and

Table 5-4

Summary of Public Scoping Comments

(Items may reflect more than one comment on the same topic)

Loop 101.

- Limit city expansion, mass congested development, homeowners associations, etc. Help homeowners protect the desert by limiting county restrictions on R43 properties, (i.e., stripped property is okay, but conservatives are hindered because of worthless restrictions).
- Connecting to Lone Mountain Road and also near New River Road could be very beneficial.
- During the staging process, a four-lane divided highway at grade will be used. If you adopt a "Michigan left turn" or directional crossovers for left turns, the need for signals will be reduced and those that are installed have fewer phases and traffic will move more smoothly.
- If Loop 303 is extended to Happy Valley Parkway prior to this project, Happy Valley Parkway will be over-tasked?
- Potential impact on the CAP Canal. It seems the road cuts way to the west, what about access to the 101?
- I did not hear you refer to MAG plans (LRTP or RTP). You should refer to MAG plans and planning process at every Loop 303 meeting.
- This was an excellent presentation by knowledgeable and friendly people. We need to pass the half-cent sales tax as soon as possible.
- We will probably need all three of the proposed routes for Loop 303. The New River Road route is being considered because of not having to cross the river, channel the river, avoid environmental and wildlife concerns, or build bridges. Traffic can be interchanged with SR 74, and then bring it to the intersection with I-17. This will let trucks headed for Tolleson, Avondale, Buckeye, and California avoid using I-17 to reach I-10. It will also give people in the booming West Valley a better, safer and faster route to Flagstaff and other popular recreation areas to the north.
- Appreciate the forward planning. Great idea to identify the corridor and acquire the right-of-way now.
- Loop 303 should be planned as a loop, not a short segment as it was presented.
- ADOT, MCDOT, and MAG need to coordinate and quit wasting public funds on pieces of the puzzle.
- The silent majority is interested and appreciates your work.
- Loop 303 does not help the majority of traffic, which travels north and south.
- Build an elevated mass transit system, parallel to I-17.
- Consider tolls for financial support. It is more equitable, encourages carpooling, and reduces traffic.
- Consider a Park-&-Ride lot at I-17 and Lone Mountain Road.

5.2 INFORMATION MEETINGS

After a recommended alternative alignment was identified within the Lone Mountain Corridor, information meetings were held with the public and other agencies. These information meetings provided organized opportunities for the public and participating agencies to make additional comments on the proposed project after the scoping period had ended.

5.2.1 Agency Meetings

Monthly agency coordination meetings at ADOT's Phoenix offices have occurred since the public scoping meeting in February 2003. The comments and input received at these meetings were documentated and incorporated into the evaluation of the various alignment alternatives that is documented in the Alignment Selection Report. Following the preliminary recommendations on the alignment for the proposed project made by the study team, agencies were asked to submit in writing their comments regarding the preferred alignment. Written correspondence with agencies is included in Appendix A. Overall, participating agencies concurred with the selection of the preferred alignment for the proposed project.

5.2.2 Public Meeting

A public meeting to present the preferred alignment was conducted on Wednesday, November 19, 2003, at the Sandra Day O'Connor High School cafeteria in Phoenix, Arizona. The meeting was a modified open house format, where meeting attendees could view project-related display boards before and after a formal slide show presentation. Meeting participants were offered several methods to provide their input. Attendees could ask questions in a formal question-and-answer session immediately following the presentation, one-on-one with project staff before and after the presentation, or submit a comment form that was available at the meeting.

Approximately 2,300 newsletters were mailed to notify the public of this meeting. The mailing list consisted of previous meeting participants, property owners identified through the Maricopa County Assessor's office, and individuals and businesses that contacted project staff after the scoping meeting in February of 2003.

Public notices appeared in local newspapers; dates of publication are listed in Table 5-5.

| Table 5-5 Paid Newspaper Advertisements – November 2003 | | |
|---|---|--|
| Newspaper Date Published | | |
| The Arizona Republic Community Sections 1, 2, and 3 | Wednesday, November 12, 2003 and Saturday, November 15, 2003 | |
| The Peoria Times | Friday, November 14, 2003 | |
| The Desert Advocate | Wednesday, November 12, 2003 | |

A total of 100 residents and agency representatives attended the meeting, and included officials from the Cities of Phoenix, Peoria, and Glendale. Officials from MCDOT, MAG, ASLD, and Southwest Gas also were in attendance. A reporter from Pueblo Publishing (i.e., Glendale Star and Peoria Times) also attended the meeting.

The comments received during the meeting primarily expressed opinions about the proposed project alignment and asked general questions about other road improvements, the construction schedule, and the project's compatibility with planned land uses. A summary of comments on the alignments is compiled in Table 5-6.

| Table 5-6 Summary of Public Comments Regarding Proposed Project Alignment | | |
|---|---|--|
| Segment | Comment | |
| 1 – Happy Valley to Agua Fria River | In a written questionnaire, 11 respondents were in favor of this segment of the preferred alignment, and 1 was opposed. Suggestion to use existing utility corridors. | |
| 2 – Agua Fria River to 43 rd Avenue | In a written questionnaire, 10 respondents were in favor of this segment of the preferred alignment, and 2 were opposed. The preferred alignment for Segment 2 appears to allow for the smoothest flow of traffic. Support the preferred alignment for Segment 2, but prefer to keep segment as far south as possible. Avoid dumping traffic on an already busy and overloaded freeway; prefer moving farther out. Prefer the Lone Mountain Road alignment to Segment 2; fewer bridges will be needed and will be more direct. | |
| 3 – 43 rd Avenue to I-17 | In a written questionnaire, 10 respondents were in favor of this segment of the preferred alignment, and 2 were opposed. Support the proposed project for Segment 3; on/off ramps from 43rd Avenue are necessary. Support the proposed project for Segment 3; access is critical on a freeway eastbound to the Lone Mountain Road arterial east of I-17. Avoid dumping traffic on an already busy and overloaded freeway; prefer moving farther out. Prefer the Lone Mountain Road alignment to Segment 2; fewer bridges will be needed and will be more direct. | |
| 4 – SR 303L to SR 74 | In a written questionnaire, 10 respondents were in favor of this segment of the preferred alignment, and 2 were opposed. The preferred alignment for Segment 4 appears to allow for the smoothest flow of traffic. | |

| Table 5-6 Summary of Public Comments Regarding Proposed Project Alignment | | |
|---|--|--|
| Segment | Comment | |
| | Support the preferred alignment for Segment 4, but prefer to keep segment as far south as possible. Avoid dumping traffic on an already busy and overloaded freeway; prefer moving farther out. Prefer the Lone Mountain Road alignment to Segment 2; fewer bridges will be needed | |
| Other comments | and will be more direct. Need to stop talking and start constructing! | |
| received | Segment 2 is too close to the 101! New River Road Corridor should be the best route to divert traffic from I-17. Go up the West segment of 4 to connect to the West side of Segment 5. | |
| | What purpose does the 303 serve? It does not help traffic. | |
| | • What group of people does the 303 help? Not the rest of the Valley | |
| | If you are going to build it, build it as an outer city loop | |
| | Please clarify where and how this project will affect 41st Avenue near New River Road. What will be done to mitigate noise for adjacent property owners? | |
| | • Thank you for circumnavigating Pleasant Valley Airport. Our customers and staff really appreciate it. | |

5.3 HEARING

A public hearing on the proposed project reviewed in this DEA will be conducted. A summary of agency and public comments received following distribution of this DEA, as well as ADOT responses, will be provided in the final environmental document.

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| 2004c. Alignment Selection Rep | ort: Proposed Estrella Freeway, SR 303L, Happy Valley |
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CHAPTER 7 – LIST OF PREPARERS AND REVIEWERS

| Name | Title | EA Responsibility |
|--------------------------|---|--|
| Arizona Department of Tr | | |
| Terry Bourland | Project Manager | Management Oversight |
| Maria Deeb-Roberge | Planner III | Valley Environmental Team Leader |
| Ralph Ellis | Environmental Planner | Project Oversight for Environmental Planning Group |
| Melissa Maiefski | Biologist | Biological Resources review |
| Jon Schumaker | Archaeologist | Cultural Resources review |
| Ed Green | Planner III | Hazardous Materials review |
| Fred Garcia | Noise Specialist | Noise Analysis review |
| Laurie Tsosie | Air Quality Specialist | Air Quality Analysis review |
| URS Corporation | <u> </u> | |
| David French | Manager of Surface Transportation | Management Oversight |
| Scott Stapp | Senior Environmental Planner | Technical Review, Noise |
| Jennifer Pyne | Environmental Planner | Project Coordination, Socioeconomic Resources |
| Sunny Bush | Environmental Planner | Project Coordination |
| Richard Knox | Environmental Planner, Landscape Architect | Land Use, Visual Resources, Socioeconomic Resources, Internal Review |
| A.E. Rogge, PhD | Archaeologist | Cultural Resources |
| Eric Cox | Archaeologist | Cultural Resources |
| Barbara Garrison | Biologist | Biological Resources |
| J.P. Charpentier | Biologist | Biological Resources |
| Marianne Burrus | Environmental Scientist | Hazardous Materials |
| Dana Byrne | Senior Air Quality Engineer | Air Quality |
| Jeff Fuller | Senior Acoustician | Noise |
| Dave Schaub | Drainage Engineer | Water Resources |
| Court Morgan | Environmental Planner | Internal Review, Socioeconomic Resources |
| Erin Seibel | Public Involvement Specialist | Public Involvement |
| David French | Manager of Surface Transportation | Internal Review |
| Patty Renter | GIS Technician | GIS, Visual Resources |
| Richard Stuhan | GIS Technician | GIS |
| Josiah Roberts | Transportation Engineer | CADD Maps |
| Wendy Gabriel | Technical Editor | Editing, Document Production |